

NOROLK INMATE COUNCIL

Punitive Bias in
Disciplinary Reports & Use of Force
Massachusetts Department of Corrections

JUNE 2026

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Punitive Bias in
Disciplinary Reports & Use of Force

Introduction:

This report and its findings are being authored to highlight the increase of the systemic practices of inherent bias being executed against Black and Latino (Hispanic) prisoners in the Massachusetts Department of Correction (DOC). The DOC continues to exploit their position of power to inflict harm and punishment disproportionately on people of color (Black & Latino) prisoners. This report shines a light on the DOC's continued pattern of behavior. In 2022 a "Structural Racism" report was issued by a Special Legislative Commission with contributions from prisoners at MCI-Norfolk. In 2023 the Norfolk Inmate Council (NIC) authored a "Use of Force" report outlining data and disparity in practices ingrained in the DOC. However in the years since these troubling reports the NIC has witnessed no positive change in policy nor in practice. The only visible change has been postings throughout the prison speaking to the History of the African American Coalition Committee (AACC). Disturbingly there has been no correction to the DOC's actions. However some of the data received has been intentionally misrepresented and in some cases denied existence multiple times by the DOC.

Methodology:

The data and its conclusions are based on DOC data and public records requests.

Use of Force (UOF) data received covers the years from 2023 - 2025 (3 years).
(Note: Population totals (data) utilize DOC fact sheets.)

Within the UOF reports the DOC double marks White/Latino prisoners to artificially inflate UOF on white prisoners. The DOC does this by attributing a white prisoner and Hispanic (Latino) prisoner an "X" for the same incident. (Note: The DOC utilizes Hispanic for Latino prisoners, however for graphs this report Latino will be utilized.) This false reporting distorts the data by data suppression as to factual instances of UOF on black prisoners remains unreported. This fails to reveal a complete reporting while omitting Black prisons from UOF except for 1 one in three years.

The NIC has clarified the data in regards to White/Hispanic (Latino) prisoners so that they are designated factually as Latino their true racial identity. Labeling this population as White & Hispanic increased White UOF incidents by 546; more than double the actual UOF on white prisoners. This skews the data to inflate uses of force on white prisoners, when the majority of these UOF were on people of color.

Also the DOC does not track UOF when prisoners are restrained in a stair chairs utilized as a restraint chairs (~~against manufactures guidelines~~) when prisoners are suspected of substance use overdose. Further distorting data and lowering instances of UOF.

Disciplinary Reports: (Suppression of Data)

The DOC stated in at least 2 separate public records requests they did not track racial data for disciplinary reports.

Records Request: "All data collected regarding D-Reports to include but not limited to type of D-Reports, units d-reports occurred, race and results from the matters.

DOC Response: "Please be advised there is no record responsive to your request as there are no reports that contain the requested information." (12/2/2025)

January 22, 2026, public records for racial data denied, DOC does not track racial data.

On (3/17/2026) the DOC provided issued Disciplinary Reports by Race for multiple years.

Data Review:

The data obtained from the DOC and applied factually reveal the following:

Use of Force (UOF) (2023-2025)

Race	# Prisoners	UOF	Chemical Use
White	2443 (39%)	460 (22%) 1 in 5 prisoners	159 (13%) 1 in 15 prisoners
Black	1856 (29%)	886 (43%) 1 in 2 prisoners	556 (48%) 1 in 3 prisoners
Latino	1756 (27%)	665 (33%) 1 in 2.6 prisoners	429 (37%) 1 in 4 prisoners

This data identifies:

Black prisoners are more than 2.5 times as likely to have a UOF than white prisoners in MA DOC and 4.5 times more likely than a white prisoner to have a chemical agent employed on them. The DOC only reports one UOF on a black prisoner in 3 years.

Latino/Hispanic Prisoners are 2 times more likely to have a UOF against them, and 3.6 times more likely to have a chemical agent employed against them in MA-DOC than a white prisoner.

(See Attached cover page for Use of Force 2023-2025)

Disciplinary Reports:

Race	2024		2025	
	Population	# D-Reports	Population	# D-Reports
White	2377 (38%)	3246 (28%) 1.36 p/p	2344 (37%)	3512 (22%) 1.49 p/p
Black	1898 (30%)	3397 (29%) 1.78 p/p	1861 (29%)	6878 (44%) 3.69 p/p
Latino	1773 (28%)	4128 (35%) 2.32 p/p	1911 (30%)	4739 (30%) 2.47 p/p

(p/p = per person)

This data identifies:

Black prisoners under Commissioner Shawn P. Jenkins in 2025 were 2.47 more likely to receiving a d-report than a white prisoner.

Latino prisoners under Commissioner Jenkins in 2025 were 1.65 times more likely to receive a d-report than a white prisoner.

(Attached Disciplinary Data 2024-2025)

The data suppression, false reports and intentional misrepresentation of racial data violates Massachusetts General Laws can be considered crime.

Summary:

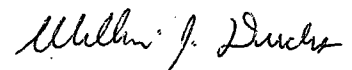
These are systematic failures in sound correctional policies and practice. This is not the dehumanization tactics of old when prisoners were beaten beyond recognition, but a more manipulative and insidious form of bias practices. Shaping data and denying the existence of this data displays a clear consciousness of wrong doing. These techniques used to justify state officials actions only further supports the NIC's long standing contention of a Culture of Punishment in the DOC. This amounts to psychological brutalization which creates a system that is skewed against people of color and harms civic engagement and the overall community. These types of practices are akin to Biderman's Chart on "Penal Coercion" and breaking a persons spirit, which was denounced by Amnesty International in harming self esteem and the core of the individual, rejecting the United Nations "Nelson Mandela Rules"

Suggested Steps:

Independent Oversight of the DOC with such harmful practices accurately tracked and corrected. This committee should require the ability to force compliance with required changes. Diverse and independent prisoner groups need to be supported and not crippled by outdated policies which are eliminating Boards and funding. Diverse prisoner led groups need to be protected and supported to continue to shine a light on such inhumane practices and expose such violations.

The NIC can be reached via US Mail or Corrlinks.com for further discussion and complete data and sources utilized.

Respectfully Submitted,



William J. Duclos
Majority Chairman

cc:file

Department of Correction Use of Force Annual Report

Race
 B = Black
 W = White
 H = Hispanic
 I = American Indian/Native Alaskan
 A = Asian
 O = Other
 U = Unknown

Stat
 A = Accepted
 NC = Non-Compliant
 UI = Under Investigation
 OP = In Special Ops
 IP = In Progress
 C = Corrections Needed

01/01/2023 - 12/31/2025

Total Packages: 2014

(Spontaneous: 1910 Planned: 104)

Count by Race

1 1006 665 2 1 0 0

S-Inj = Staff Injury

I-Inj = Inmate Injury

Case#	Incident Date	Institution	Inmate Name	Commit#	B	W	H	I	A	O	U	Stat	4PT	Chem	SID	S/P	S-Inj	I-Inj
	07/27/2023				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	10/11/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	09/19/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	OP	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	09/19/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	09/20/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	P	0	0
	09/20/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	OP	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	09/21/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	P	0	0
	09/21/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	09/23/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	P	0	0
	09/23/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	12/17/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	12/17/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	02/12/2023				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	02/22/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
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	05/01/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	05/08/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	05/11/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	05/11/2023				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	06/18/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	06/25/2023				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	06/25/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	1	1
	06/28/2023				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	07/01/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	1	0
	07/14/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	08/12/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	1
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	12/02/2023				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
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	01/23/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	02/25/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	P	0	0
	02/26/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
	03/01/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	A	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	1	0
	03/03/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	1	0
	03/08/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	0
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	03/09/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	03/14/2024				<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	S	0	0
	03/15/2024				<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	C	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	S	0	1

2025

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	431	521	439	392	2542	309	394	419	344	412	362	313	6878
White	355	352	417	292	343	234	275	300	230	277	247	190	3512
Hispanic	463	511	526	411	402	313	329	350	384	408	365	277	4739
Asian	13	5	2	6	10	4	5	7	15	5	7	7	86
Other	4	15	6	2	4	7	11	2	9	7	6	7	80
Total	1266	1404	1390	1103	3301	867	1014	1078	982	1109	987	794	15295

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	16	5	4	10	4	2	5	5	8	8	3	5	75
White	20	6	7	1	14	2	4	4	13	10	0	4	85
Hispanic	31	20	15	24	12	11	3	8	10	3	1	5	143
Asian	0	0	0	0	1	0	1	1	1	0	0	0	4
Other	0	1	0	0	1	0	1	0	0	0	0	1	4
Total	67	32	26	35	32	15	14	18	32	21	4	15	311

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	14	14	12	11	10	13	19	23	21	22	14	9	182
White	43	40	67	38	60	44	50	62	62	84	62	48	660
Hispanic	12	4	10	13	15	9	21	27	25	17	11	17	181
Asian	1	1	2	1	0	0	1	0	4	0	0	0	10
Other	8	6	13	6	4	12	13	5	8	1	3	2	81
Total	78	65	104	69	89	78	104	117	120	124	90	76	1114

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	10	3	5	7	8	13	8	2	2	1	9	1	69
White	5	5	18	16	53	36	12	15	19	16	12	6	213
Hispanic	2	0	5	1	4	5	4	1	7	1	3	1	34
Asian	0	0	0	0	0	0	1	0	1	0	1	0	3
Other	4	1	6	1	2	2	0	0	3	1	0	2	22
Total	21	9	34	25	67	56	25	18	32	19	25	10	341

2024

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	354	257	337	326	145	320	365	427	370	395	375	326	3997
White	256	156	296	417	198	216	251	276	271	320	308	231	3246
Hispanic	313	212	413	364	306	296	308	390	428	371	361	366	4128
Asian	14	2	5	10	6	4	13	16	12	9	9	23	123
Other	6	4	8	4	4	4	5	6	10	7	6	3	67
Total	943	631	1059	1121	659	840	942	1115	1091	1102	1059	999	11561

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	9	2	1	2	8	5	0	8	12	13	10	6	76
White	13	8	2	1	5	0	1	2	12	11	15	7	77
Hispanic	4	3	0	0	3	6	8	4	11	20	6	12	77
Asian	0	0	0	0	0	0	0	0	1	0	2	0	3
Other	0	1	0	0	1	0	1	0	0	2	1	0	6
Total	26	14	3	3	17	11	10	14	36	46	34	25	239

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	19	12	23	8	17	19	12	11	24	17	7	15	184
White	36	37	58	22	25	28	20	35	42	35	27	35	400
Hispanic	36	17	23	12	29	8	7	8	11	10	6	6	173
Asian	0	1	0	0	0	0	1	0	0	0	0	0	3
Other	2	2	5	6	3	1	0	3	7	5	4	3	41
Total	93	69	109	48	74	56	40	58	84	67	44	59	801

Race	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Black	6	3	10	13	7	8	6	3	7	5	11	9	87
White	9	20	22	11	11	26	11	16	24	22	27	10	209
Hispanic	1	3	7	3	1	4	2	2	4	6	3	3	44
Asian	0	0	0	1	0	0	0	1	0	0	0	0	2
Other	2	2	0	0	0	1	0	0	3	3	4	2	17
Total	18	38	39	28	19	39	19	22	38	36	45	18	359